

Infrastructure Planning Commission Temple Quay House Temple Quay Bristol BS1 6PN

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19 March 2012

To all Interested Parties

Dear Sir/Madam

PREESALL SALTFIELD UNDERGROUND GAS STORAGE APPLICATION – NOTICE OF APPOINTMENT OF AN ASSESSOR, OF AVAILABILITY OF RELEVANT REPRESENTATIONS AND OF THE PRELIMINARY MEETING

Planning Act 2008 (PA2008) and the Infrastructure Planning (Examination Procedure) Rules 2010 – Notice of appointment of an assessor¹, of availability of relevant representations² and of the Preliminary Meeting³ regarding an application for development consent for a proposed Underground Gas Storage Facility at Preesall Saltfield, Lancashire

IPC Reference Number: EN030001

I am writing to you following my appointment by the Chair of the Infrastructure Planning Commission (the IPC) as the lead member of the Panel to examine this application for a Development Consent Order (DCO). The other members of the Panel are Commissioners Emrys Parry and Libby Gawith. I am also writing to notify you that, at our request, the Chair of the IPC has appointed Dr. Ramues Gallois to act as an assessor to assist the Panel, as the Examining Authority, in the examination of this application about geology and geotechnical matters, in particular relating to constructing and operating underground gas storage caverns in saltfields through solution mining⁴.

1. Confirmation of your status as an 'interested party'

I can confirm that you are now regarded as an Interested Party and will therefore receive notifications from the IPC about the examination throughout the process⁵. Your unique reference number is provided in the covering letter or in the email to which this letter is attached. All relevant representations submitted are available for you to access on the IPC's website or to inspect at various locations. The details of where and when the representations and application documents can be inspected are provided in **Annex A** to this letter.

¹ s100 PA2008 and Rule 11

² Rule 21

³ s88 PA2008 and Rule 6

⁴ s100 PA2008 and Rule 11

⁵ s102 PA2008

2. Invitation to the Preliminary Meeting

I am also writing to inform you of the date, time and place of the Preliminary Meeting and to invite you to attend that meeting if you wish⁶.

The Preliminary Meeting will take place on Tuesday 24 April 2012. Registration will start at 9:30 and the meeting is scheduled to start at 10:30 at Marine Hall, The Esplanade, Fleetwood, Lancashire, FY7 6HF⁷.

If you wish to attend the Preliminary Meeting please write to or email the case leader (Tom Carpen) at the address at the beginning of this letter by Tuesday 17 April 2012. It would help us manage the meeting in an efficient way if you are able to:

- confirm your attendance; and
- inform us whether you wish to speak at the meeting and to note the agenda items you wish to speak to, listing points you wish to make.

3. The purpose of the Preliminary Meeting

The purpose of the Preliminary Meeting is to enable views to be expressed about the way in which the application is to be examined.

It is important to recognise that the Preliminary Meeting is about procedure and **how** the examination will be conducted. It is **not** about the merits of the application which will be considered when the examination of the application takes place, through the written representations and any hearings. You should also note that you do not need to attend this meeting to be able to participate in the examination over the next few months. Further information about the Preliminary Meeting is given in IPC Advice Note 8.4 which is enclosed with this letter and is also available on the IPC website (<u>http://infrastructure.independent.gov.uk/wp-content/uploads/2012/03/Advice-note-8.4.pdf</u>).

The agenda for the Preliminary Meeting at **Annex B** has been set following the Panel's initial assessment of the principal issues arising from the application at **Annex C**. **Annex D** sets out a draft timetable giving proposed deadlines for information to be submitted to the examination and dates for any hearings⁸ that are or may be arranged.

Annex E suggests the matters where the Panel will find it particularly helpful to have Statements of Common Ground between the applicant and various Interested Parties. These can help clarify areas of agreement and disagreement and assist the examination process. The suggestions do not preclude SOCG being provided on other matters.

At the Preliminary Meeting we wish to hear from Interested Parties particularly where they consider there may be other significant issues to be examined or issues that may need to be examined in a different way.

⁸ Rule 8

⁶ s88(3) PA2008 and Rule 6

⁷ Rule 6. In the event further time is required to complete the business of the Preliminary Meeting, it will resume at the same venue at 9:30 on Thursday 3 May 2012.

Arrangements for the Preliminary Meeting

Please bring the covering letter with you to the Preliminary Meeting as proof of your identity and status as an Interested Party. On arrival at the venue you will be asked to register your name and unique reference number with staff; you will then be directed to the room in which the Preliminary Meeting is to take place. Priority will be given to those registered as Interested Parties before any seating is allocated to other members of the public.

My aim is to run an efficient and effective Preliminary Meeting, and I therefore strongly encourage one representative only to speak on behalf of groups of individuals with similar procedural concerns, and only then if others, such as a local authority or statutory consultee, have not already made the point.

If you wish to make any submissions on matters not set out in the agenda and which would enhance the discussion at the Preliminary Meeting, I ask that you write to or email the case leader (Tom Carpen) setting out the submissions that you wish to make at least 7 days before the Preliminary Meeting. We will endeavour to accommodate reasonable requests and will alter the agenda on opening the Preliminary Meeting if we consider doing so will assist the discussion regarding the procedure to be applied to the examination of the application.

A note will be taken of the Preliminary Meeting. This will be published on the IPC's website and deposited at the locations listed at **Annex A** as soon as practicable⁹ after the meeting. An audio recording of the meeting will also be available on the IPC's website as soon as practicable¹⁰ after the meeting.

Following the Preliminary Meeting and after considering all relevant issues raised at the meeting and views submitted, the Panel, as the Examining Authority, will decide how the application is to be examined¹¹ and I will write to you as soon as practicable after the meeting with our decision.

4. Arrangements for the initial accompanied Site Inspection

I am also writing to notify you of the date, time and place for a site inspection in the company of any Interested Party or their representative.

An initial accompanied site inspection will take place during the afternoon on Thursday 3 May 2012. The parties will gather at 13:00 and the site inspection is scheduled to start at 13:30 from Marine Hall, The Esplanade, Fleetwood, Lancashire, FY7 6HF¹².

The usual expectation is that the Panel will be accompanied just by representatives of the applicant and the local authorities, in order to keep the inspection manageable. But if you do wish to attend the initial accompanied site inspection please write to or email the case leader (Tom Carpen) at the address at the beginning of this letter by Tuesday 17 April 2012, and we can discuss the matter at the Preliminary Meeting.

⁹ Rule 7(2)

¹⁰ Rule 7(2)

¹¹ s89(1) PA2008 and Rule 9

¹² Rule 16(3)

Finally, you may wish to read the IPC's policy on the approach to making an award of costs in relation to nationally significant infrastructure project applications. That policy is available on the IPC's website.

Yours faithfully

Paul bludson

Paul Hudson Lead member of the Panel of Commissioners

The IPC gives advice about applying for an order granting development consent or making representations about an application (or a proposed application). The IPC takes care to ensure that the advice we provide is accurate. This communication does not however constitute legal advice upon which you can rely and you should note that IPC lawyers are not covered by the compulsory professional indemnity insurance scheme. You should obtain your own legal advice and professional advice as required.

We are required by law to publish on our website a record of the advice we provide and to record on our website the name of the person or organisation who asked for the advice. We will however protect the privacy of any other personal information which you choose to share with us and we will not hold the information any longer than is necessary.

Before sending information to the IPC, please consider our Openness Policy, which can be viewed on our website or a copy will be provided free of charge on request.

Annex A Availability of relevant representations and documents

On the Commission's website at <u>www.independent.gov.uk/infrastructure</u> following the links: *Projects – North West – Preesall Underground Gas Storage – Relevant Representations*, and for inspection and copying at:

Halite Energy Group

Unit 5, St Georges Court, St Georges Park, Kirkham, Lancashire, PR4 2EF Mondays to Fridays 9am to 5pm Contact: 01772 672277 *Copying Facilities/Charges:*

- A4 Black and White: 10p per sheet
- A4 Colour: 25p per sheet

Lancashire County Council

Environment and Public Protection Services, Environment Directorate, County Hall, Preston, PR1 0LD

Mondays to Fridays 9am to 5pm Contact: 01772 531 929 / <u>DevCon@lancashire.gov.uk</u> *Copying Facilities/Charges:*

• No public copying facilities available

Wyre Borough Council

Civic Centre, Breck Road, Poulton-le-Fylde, Lancashire. FY6 7PU Mondays to Thursdays 9am to 5pm; Fridays 8.30am to 4.30pm Contact: 01253 891000 *Copying Facilities/Charges:*

• A4 Black and White only: 30p per sheet

Fleetwood Library

North Albert Street, Fleetwood, Lancashire, FY7 6AJ Mondays and Fridays 9.30am to 5pm; Tuesdays and Thursdays 9.30am to 7pm; Wednesdays 9.30am to 12.30pm; Saturdays 9.30am to 4pm Contact: 01253 775800 / fleetwood.library@lancashire.gov.uk

Copying Facilities/Charges:

- A4 Black and White: 10p per sheet
- A4 Colour: 25p per sheet

Knott End Library

Lancaster Road, Knott End, Lancashire, FY6 0AU Mondays and Fridays 1.30am to 5pm; Tuesdays and Thursdays 1.30pm to 7pm; Saturdays 10am to 12noon; and Wednesdays closed Contact: 01253 810632 / knottend.library@lancashire.gov.uk

Copying Facilities/Charges:

- A4 Black and White: 10p per sheet
- A4 Colour: 25p per sheet

Infrastructure Planning Commission

Temple Quay House, Temple Quay, Bristol, BS1 6PN Mondays to Fridays 9am to 5pm Contact: 0303 444 5000 / preesall@infrastructure.gsi.gov.uk Copying Facilities/Charges:

- A4 Black and White: 10p per sheet
- Other sizes at additional cost

Annex B

Agenda for the Preliminary Meeting

Date: Tuesday 24 April 2012

Time: 9:30 for 10:30

Venue: Marine Hall, The Esplanade, Fleetwood, Lancashire, FY7 6HF

9:30	Registration
5.50	registration

10:30 Welcome and Introductions to the Examining Authority and the Assessor

<u>Agenda</u>

- 1. Principal Issues and other matters to be examined see Annex C
- 2. Methods of Examination, including the need for hearings
- 3. Timetable for the Examination see Annex D
- 4. Accompanied Site Visits

13:00 Expected Close of the Preliminary Meeting

Afternoon: Continuation of the Preliminary Meeting if necessary

Annex C

Initial Assessment of the Principal Issues

This is the initial assessment of the principal issues arising from consideration by the Panel of the application documents and relevant representations received concerning the Preesall Saltfield Underground Gas Storage Facility application. It is not a comprehensive or exclusive list of relevant matters. Regard will be had to all important and relevant matters in making findings and conclusions after the examination is concluded.

- 1. Geology
 - the feasibility, suitability and safety of the proposal to create up to 19 underground caverns for gas storage in the Preesall Saltfield by solution mining having regard to the previous uses of the area and the borehole and geological data presented with the application;
 - the risk of gas migration and potential for subsidence arising from the specific construction techniques proposed in the application and the potential concerns regarding seismic activity.
- 2. Whether the project will have a significant effect on the Morecambe Bay Special Protection Area (SPA) and Ramsar site and the Wyre Estuary Site of Special Scientific Interest (SSSI), following the implementation of the proposed mitigation identified in the Landscape and Ecological Management Strategy Plan.
- **3.** The impact of brine discharge to the Irish Sea on commercial fish stocks, and marine habitats and fauna.
- **4.** Noise impacts of pipeline construction on new residential development at Harbour Village, Rossall Hospital and caravan parks along the Wyre Estuary.
- **5.** Landscape impacts of the Gas Compressor Compound in view of the range and scale of elements it is proposed to contain, and the justification for its location on the east rather than the west bank of the Wyre estuary.
- 6. Disposal of waste arisings from debrining sediment to an existing cavern (Brine Well 123).
- **7.** Justification for a new haul road from A588, and creation of a network of new surface accesses to well heads by improving existing tracks.
- 8. Disruption/sterilisation of farmland from construction of the main pipeline to Nateby.
- 9. Compulsory acquisition issues.

Annex D

Draft timetable for examination of the application

The Panel is under a duty to **complete** the examination of the application by the end of the period of 6 months beginning with the day after the start day (s98 PA 2008).

Item	Matters	Due Dates
1	Preliminary Meeting ¹³	Tuesday 24 April 2012
2	 Issue of: Note of preliminary meeting held on 24 April 2012¹⁴ Procedural timetable¹⁵ Examining Authority's first written questions¹⁶ 	Wednesday 2 May 2012
3	Examining Authority's initial site inspection to the application site and surrounding area in the company of Interested Parties ¹⁷ Start Time: 13:30 (meet at 13:00) Start Place: Marine Hall, The Esplanade, Fleetwood, Lancashire, FY7 6HF	Thursday 3 May 2012

¹³ Rule 6: In the event that further time is required to complete the business of the Preliminary Meeting, the Preliminary Meeting will resume at the same venue at 9:30 on Thursday 3 May 2012 ¹⁴ Rule 7(2) ¹⁵ Rule 8(1) and (2) ¹⁶ Rule 3(3)(b); Rule 8(1)(b)(i) and (iii); and Rule 10(6)(b) and (c) ¹⁷ Rule 16(2)

4	 Deadline for receipt by the Examining Authority of: Responses to Examining Authority's first written questions¹⁸ Summaries of any Relevant Representations exceeding 1500 words¹⁹ Written Representations (including summaries of any Written Representations of more than 1500 words)²⁰ Local Impact Report(s) (LIR) by all relevant Local Authorities²¹ Statements of Common Ground (SoCG)²² 	Wednesday 6 June 2012
5	 Deadline for receipt by the Examining Authority of: Comments on Relevant and/or Written Representations²³ Comments on Local Impact Report(s)²⁴ Comments on responses to Examining Authority's first written questions²⁵ 	Wednesday 4 July 2012
6	Issue of: Examining Authority's further written questions²⁶ 	Wednesday 18 July 2012
7	First Issue Specific Hearing on the draft Development Consent Order ²⁷	Tuesday 24 July 2012

- ¹⁸ Rule 3(4); Rule 8(1)(b); and Rule 10(7)
 ¹⁹ Rule 8(1)(i) and 14(3)
 ²⁰ Rule 8(1)(a) and (i); Rule 10(1) and (2); and Rule 14(3)
 ²¹ Rule 8(1)(j)
 ²² Rule 8(1)(e)
 ²³ Rule 8(1)(c)(i) and (d)(i); Rule 3(2)(b); and Rule 10(5)
 ²⁴ Rule 8(1)(i)

- ²⁴ Rule 8(1)(c)(l) and (d)(l); Rule 3(2)(0), and Rule 10(3)²⁴ Rule 8(1)(j)²⁵ Rule 8(1)(c)(ii) and (d)(ii); Rule 3(4); and Rule 10(7)²⁶ Rule 3(3)(b); Rule 8(1)(b); and Rule 10(6)(b) and (c)²⁷ s91 PA2008; and Rule 13(3)(a)

8	Deadline for receipt by Examining Authority of:	Wednesday 15 August 2012
	further written questions ²⁸	
9	Second Issue Specific Hearing on the draft Development Consent Order ²⁹	Wednesday 22 August 2012
10	Final notification by Examining Authority of date, time and place for:	Friday 24 August 2012
	Any other Issue Specific Hearing(s) if required ³⁰	
11	Deadline for receipt by Examining Authority of:	Friday 24 August 2012
	Comments on responses to Examining Authority's further written questions ³¹	
	Notification of wish to be heard at an Open Floor Hearing by Interested Parties ³²	
	Notification of wish to be heard at a Compulsory Acquisition Hearing by Affected Persons ³³	
12	Deadline for receipt by Examining Authority of:	Friday 31 August 2012
	Final draft DCO, requirements and completed/executed s106 undertakings ³⁴	
13	Final notification by Examining Authority of date, time and place for:	Friday 31 August 2012
	□ Compulsory Acquisition Hearing(s) ³⁵	
	□ Open Floor Hearing(s) ³⁶	
	□ Accompanied Site Inspection(s) ³⁷	

²⁸ Rule 3(4); Rule 8(1)(b); and Rule 10(7)
⁹ s91 PA2008; and Rule 13(3)(a)
³⁰ s91 PA2008; and Rule 13(3)(a)
³¹ Rule 8(1)(c)(ii) and (d)(ii)
³² s93(1) PA 2008 and Rule 8(1)(f) and Rule 13(1)
³³ s92(2) PA 2008 and Rule 8(1)(g) and Rule 13(1)
³⁴ Rule 8(1)(k)
³⁵ s92 PA 2008 and Rule 13(3)(b)

14	Time period reserved for any other Issue Specific Hearing(s) (in the event the Examining Authority decides during the progress of the examination that they are needed)	Monday 17 to Thursday 20 September 2012
15	Time period reserved for any Compulsory Acquisition Hearing(s)	Tuesday 9 to Friday 12 October 2012
16	Time period reserved for any Open Floor Hearing	Tuesday 16 to Thursday 18 October 2012
17	Date reserved for Examining Authority's site inspection to application site and surrounding area in the company of Interested Parties ³⁸	Friday 19, Tuesday 23 or Wednesday 24 October 2012
18	Deadline for close of examination (s98 (PA))	Thursday 25 October 2012

³⁶ s93 PA 2008 and Rule 13(3)(a) ³⁷ Rule 16(3) ³⁸ Rule 16(2)

Annex E

Statements of Common Ground

In relation to some of the Principal Issues identified in **Annex C**, the Examining Authority will be assisted by the preparation of Statements of Common Ground (SOCGs) between the applicant and Interested Parties. The draft timetable for the examination therefore provides a period for the preparation and submission of SOCGs.

The aim of a SOCG is to agree factual information and to inform the Examining Authority and all other parties by identifying where there is agreement and where the differences lie at an early stage in the examination process. It should provide a focus and save time by identifying matters which need not be in dispute or the subject of further evidence. It can also usefully state where and why there may be disagreement about the interpretation and relevance of the information. The reasons for the differences and the interpretation of the implications of a difference can then be expanded in the evidence.

Unless otherwise stated or agreed, the SOCG should be agreed between the applicant and the other relevant Interested Party(ies), and submitted by the applicant.

SOCGs will be requested formally when the procedural timetable is issued following the Preliminary Meeting together with questions from the Examining Authority (see **Annex D**). At this stage, it appears to us that there is scope for the applicant and relevant Interested Parties to work together in a number of areas to clarify areas of agreement and disagreement and where SOCGs may be helpful. These include:

- Geology (Halite and Lancashire County Council (LCC) in particular)
- Habitats Regulations Assessment (Halite and Natural England in particular)
- Draft Development Consent Order (DCO) including Requirements (Halite and LCC, Wyre Borough Council (WBC) in particular)
- Landscape and Ecological Management Strategy Plan (Halite and LCC, WBC in particular)
- Transport and Site Access (Halite and LCC, WBC in particular)
- Noise (Halite and WBC in particular)
- Application for deemed Hazardous Substances Consent (Halite and Health and Safety Executive, LCC, WBC in particular)
- Deemed Marine Licence (Halite and Marine Management Organisation in particular)



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19 March 2012

To all Interested Parties

Dear Sir/Madam

PREESALL SALTFIELD UNDERGROUND GAS STORAGE APPLICATION – NOTICE OF APPOINTMENT OF EXAMINING AUTHORITY

Planning Act 2008 (PA2008) and the Infrastructure Planning (Examination Procedure) Rules 2010 – Notice of appointment of the Examining Authority³⁹ to handle an application for development consent for a proposed Underground Gas Storage Facility at Preesall Saltfield, Lancashire

IPC Reference Number: EN030001

I am writing to notify you that I have appointed a Panel of three Commissioners to handle the examination of this application. The three members of the Panel ("the Examining authority") are as follows.

- Paul Hudson lead member of the Panel
- Emrys Parry
- Libby Gawith

Further information about the three Panel members can be found on the IPC website.

As the lead member of the Panel, Paul Hudson is writing to you separately with details of the forthcoming preliminary meeting and providing details of the Examining Authority's initial assessment of the principle issues on this application.

Yours faithfully

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Sir Michael Pitt Chair